## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

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PROPOSED COMMITTEE SUBSTITUTE S559-PCS15334-RI-6 Short Title: Storm Securitization/Alt. Rates. (Public) Sponsors: Referred to: April 3, 2019 A BILL TO BE ENTITLED AN ACT TO PERMIT FINANCING FOR CERTAIN STORM RECOVERY COSTS AND TO AUTHORIZE THE UTILITIES COMMISSION TO FIX RATES FOR ELECTRIC PUBLIC UTILITIES USING "MULTIYEAR RATE PLAN" AND "BANDING OF AUTHORIZED RETURN" MECHANISMS. The General Assembly of North Carolina enacts: PART I. STORM SECURITIZATION. **SECTION 1.(a)** Article 8 of Chapter 62 of the General Statutes is amended by adding a new section to read: "§ 62-172. Financing for certain storm recovery costs. Definitions. – The following definitions apply in this section: (a) Ancillary agreement. – A bond, insurance policy, letter of credit, reserve (1) account, surety bond, interest rate lock or swap arrangement, hedging arrangement, liquidity or credit support arrangement, or other financial arrangement entered into in connection with storm recovery bonds. Assignee. – A legally recognized entity to which a public utility assigns, sells, **(2)** or transfers, other than as security, all or a portion of its interest in or right to storm recovery property. The term includes a corporation, limited liability company, general partnership or limited partnership, public authority, trust, financing entity, or any entity to which an assignee assigns, sells, or transfers, other than as security, its interest in or right to storm recovery property. Bondholder. – A person who holds a storm recovery bond. (2a) Code. – The Uniform Commercial Code, Chapter 25 of the General Statutes. (2b) Commission. – The North Carolina Utilities Commission. (3) Financing costs. – The term includes all of the following: (4) Interest and acquisition, defeasance, or redemption premiums payable <u>a.</u> on storm recovery bonds. Any payment required under an ancillary agreement and any amount <u>b.</u> required to fund or replenish a reserve account or other accounts established under the terms of any indenture, ancillary agreement, or other financing documents pertaining to storm recovery bonds. Any other cost related to issuing, supporting, repaying, refunding, and <u>c.</u> servicing storm recovery bonds, including, servicing fees, accounting



and auditing fees, trustee fees, legal fees, consulting fees, structuring

adviser fees, administrative fees, placement and underwriting fees,

1 independent director and manager fees, capitalized interest, rating 2 agency fees, stock exchange listing and compliance fees, security 3 registration fees, filing fees, information technology programming 4 costs, and any other costs necessary to otherwise ensure the timely 5 payment of storm recovery bonds or other amounts or charges payable 6 in connection with the bonds, including costs related to obtaining the 7 financing order. 8 Any taxes and license fees or other fees imposed on the revenues <u>d.</u> 9 generated from the collection of the storm recovery charge or 10 otherwise resulting from the collection of storm recovery charges, in 11 any such case whether paid, payable, or accrued. Any State and local taxes, franchise, gross receipts, and other taxes or 12 <u>e.</u> 13 similar charges, including regulatory assessment fees, whether paid, 14 payable, or accrued. 15 <u>f.</u> Any costs incurred by the Commission or public staff for any outside consultants or counsel pursuant to sub-subdivision b. of subdivision 16 17 (3) of subsection (b) of this section. 18 <u>(5)</u> Financing order. – An order that authorizes the issuance of storm recovery 19 bonds; the imposition, collection, and periodic adjustments of a storm 20 recovery charge; the creation of storm recovery property; and the sale, 21 assignment, or transfer of storm recovery property to an assignee. 22 Financing party. – Bondholders and trustees, collateral agents, any party under (6) 23 an ancillary agreement, or any other person acting for the benefit of 24 bondholders. 25 Financing statement. – Defined in Article 9 of the Code. <u>(7)</u> 26 (8) Pledgee. – A financing party to which a public utility or its successors or 27 assignees mortgages, negotiates, pledges, or creates a security interest or lien 28 on all or any portion of its interest in or right to storm recovery property. 29 Public utility. – A public utility, as defined in G.S. 62-3, that sells electric (9) 30 power to retail electric customers in the State. 31 Storm. – Individually or collectively, a named tropical storm or hurricane, a (10)32 tornado, ice storm or snow storm, flood, an earthquake, or other significant 33 weather or natural disaster. 34 (11)Storm recovery activity. – An activity or activities by or on behalf of a public 35 utility in connection with the restoration of service and infrastructure 36 associated with electric power outages affecting customers of a public utility 37 as the result of a storm or storms, including incremental internal and external 38 labor costs in excess of labor costs that would have been paid even in the 39 absence of the storm, incremental corporate overhead, and all incremental 40 costs related to mobilization, staging, and construction, reconstruction, 41 replacement, or repair of electric generation, transmission, distribution, or 42 general plant facilities. 43 (12)Storm recovery bonds. - Bonds, debentures, notes, certificates of 44 participation, certificates of beneficial interest, certificates of ownership, or 45 other evidences of indebtedness or ownership that are issued by a public utility 46 or an assignee pursuant to a financing order, the proceeds of which are used 47 directly or indirectly to recover, finance, or refinance Commission-approved 48 storm recovery costs and financing costs, and that are secured by or payable 49 from storm recovery property. If certificates of participation or ownership are 50 issued, references in this section to principal, interest, or premium shall be construed to refer to comparable amounts under those certificates. 51

- Storm recovery charge. The amounts authorized by the Commission to repay, finance, or refinance storm recovery costs and financing costs and that are nonbypassable charges (i) imposed on and part of all customer bills, (ii) collected by a public utility or its successors or assignees, or a collection agent, in full, separate and apart from the public utility's base rates, and (iii) paid by all existing or future retail customers receiving transmission or distribution service, or both, from the public utility or its successors or assignees under Commission-approved rate schedules or under special contracts, even if a customer elects to purchase electricity from an alternative electricity supplier following a fundamental change in regulation of public utilities in this State.

  Storm recovery costs. All of the following:
  - a. At the option of and upon petition by the public utility, and as approved by the Commission pursuant to sub-sub-subdivision 2. of sub-subdivision a. of subdivision 3 of subsection (b) of this section, all incremental costs that a public utility has incurred or expects to incur as a result of, or in anticipation of, the applicable storm which are caused by, associated with, or remain as a result of undertaking storm recovery activity. Such costs include the public utility's cost of capital from the date of the applicable storm to the date the storm recovery bonds are issued calculated using the public utility's weighted average cost of capital as defined in its most recent base rate case proceeding before the Commission net of applicable income tax savings related to the interest component thereof.
  - b. Costs in sub-subdivision a. of this subdivision (14) may be net of applicable insurance proceeds, tax benefits and any other amounts intended to reimburse the public utility for storm recovery activities such as government grants, or aid of any kind and where determined appropriate by the Commission, and may include adjustments for normal capital replacement and operating costs. Storm recovery costs includes the cost to replenish and fund any storm reserves and costs of repurchasing equity or retiring any existing indebtedness relating to storm recovery activities.
- (15) Storm recovery property. All of the following:
  - All rights and interests of a public utility or successor or assignee of the public utility under a financing order, including the right to impose, bill, charge, collect, and receive storm recovery charges authorized under the financing order and to obtain periodic adjustments to such charges as provided in the financing order.
  - b. All revenues, collections, claims, rights to payments, payments, money, or proceeds arising from the rights and interests specified in sub-subdivision a. of this subdivision, regardless of whether such revenues, collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received, collected, or maintained together with or commingled with other revenues, collections, rights to payment, payments, money, or proceeds.
- (1) A public utility may petition the Commission for a financing order. The petition shall include all of the following:
  - a. A description of the storm recovery activities that the public utility has undertaken or proposes to undertake and the reasons for undertaking the activities, or if the public utility is subject to a settlement agreement

1 as contemplated by subdivision (2) of this subsection, a description of 2 the settlement agreement. 3 The storm recovery costs and estimate of the costs of any storm <u>b.</u> 4 recovery activities that are not completed, or for which the costs are 5 not yet known as identified and requested by the public utility. 6 <u>c.</u> The level of the storm recovery reserve that the public utility proposes 7 to establish or replenish and has determined would be appropriate to 8 recover through storm recovery bonds and is seeking to so recover and 9 such level that the public utility is funding or will seek to fund through 10 other means, together with a description of the factors and calculations 11 used in determining the amounts and methods of recovery. An indicator of whether the public utility proposes to finance all or a 12 d. 13 portion of the storm recovery costs using storm recovery bonds. If the 14 public utility proposes to finance a portion of such costs, the public 15 utility must identify the specific portion in the petition. By electing not 16 to finance a portion of such storm recovery costs using storm recovery 17 bonds, a public utility shall not be deemed to waive its right to recover 18 such costs pursuant to a separate proceeding with the Commission. 19 An estimate of the financing costs related to the storm recovery bonds. <u>e.</u> 20 <u>f.</u> An estimate of the storm recovery charges necessary to recover the 21 storm recovery costs, including the storm recovery reserve amount 22 determined appropriate by the Commission, and financing costs and 23 the period for recovery of such costs. 24 An estimate of any projected cost savings, based on current market g. 25 conditions, or demonstration of how the issuance of storm recovery 26 bonds and the imposition of storm recovery charges would reasonably be expected to avoid or mitigate rate impacts to customers as compared 27 28 with the traditional method of financing and recovering storm 29 recovery costs from customers. 30 Direct testimony supporting the petition. 31 (2) If a public utility is subject to a settlement agreement that governs the type and amount of principal costs that could be included in storm recovery costs 32 33 and the public utility proposes to finance all or a portion of the principal costs 34 using storm recovery bonds, then the public utility must file a petition with 35 the Commission for review and approval of those costs no later than 90 days 36 before filing a petition for a financing order pursuant to this section. The 37 Commission may not authorize the principal costs to be included or excluded 38 as storm recovery costs if such inclusion or exclusion is precluded by the 39 public utility's settlement agreement. 40 Petition and order. -**(3)** 41 Proceedings on a petition submitted pursuant to this subdivision begin a. 42 with the petition by a public utility, filed subject to the time frame 43 specified in subdivision (2) of this subsection, if applicable, and shall 44 be disposed of in accordance with the requirements of this Chapter and 45 the rules and regulations of the Commission, except as follows. 46 1. Within 14 days after the date the petition is filed, the 47 Commission shall publish a case schedule, which must place 48 the matter before the Commission on an agenda that permits a 49 Commission decision no later than 120 days after the date the 50 petition is filed.

- No later than 120 days after the date the petition is filed, the 2. Commission shall issue a financing order or an order rejecting the petition. A party to the Commission proceeding may petition the Commission for reconsideration of the financing order within five days after the date of its issuance. Upon finding that the issuance of the storm recovery bonds and the imposition of storm recovery charges authorized by a financing order is reasonably expected to result in lower overall costs or would avoid or mitigate rate impacts to customers as compared with the traditional method of financing and recovering storm recovery costs, the Commission may issue a financing order authorizing the financing of reasonable and prudently incurred storm recovery costs, including the storm recovery reserve amount determined appropriate by the Commission, and financing costs.
- b. A financing order issued by the Commission to a public utility shall include all of the elements listed in this sub-subdivision. The elements required for inclusion in the financing order are as follows:
  - 1. Except as provided in sub-sub-subdivision 5. of this sub-subdivision, the amount of storm recovery costs, including the level of storm recovery reserves, to be financed using storm recovery bonds. The Commission shall describe and estimate the amount of financing costs which may be recovered through storm recovery charges and specify the period over which such costs may be recovered.
  - 2. A determination of whether the proposed issuance of storm recovery bonds would reasonably be expected to result in lower overall costs or would avoid or mitigate rate impacts to customers as compared with the traditional method of financing and recovering storm recovery costs.
  - 3. A requirement that, for the period specified pursuant to sub-sub-subdivision 1. of sub-subdivision (a) of this subdivision, the imposition and collection of storm recovery charges authorized under a financing order be nonbypassable and paid by all existing and future retail customers receiving transmission or distribution service, or both, from the public utility or its successors or assignees under Commission-approved rate schedules or under special contracts, even if a customer elects to purchase electricity from an alternative electric supplier following a fundamental change in regulation of public utilities in this State.
  - 4. A determination of what portion, if any, of the storm recovery reserves must be held in a funded reserve and any limitations on how the reserve may be held, accessed, or used.
  - 5. A formula-based true-up mechanism for making, at least annually, expeditious periodic adjustments in the storm recovery charges that customers are required to pay pursuant to the financing order and for making any adjustments that are necessary to correct for any overcollection or undercollection of the charges or to otherwise ensure the timely payment of storm recovery bonds and financing costs and other required

<u>d.</u>

- amounts and charges payable in connection with the storm recovery bonds.
- 6. The storm recovery property that is, or shall be, created in favor of a public utility or its successors or assignees and that shall be used to pay or secure storm recovery bonds and all financing costs.
- 7. The degree of flexibility to be afforded to the public utility in establishing the terms and conditions of the storm recovery bonds, including, but not limited to, repayment schedules, expected interest rates, and other financing costs consistent with sub-sub-subdivisions 1. through 6. of this sub-subdivision.
- 8. How storm recovery charges will be allocated among customers classes.
- 9. A requirement that, after the final terms of an issuance of storm recovery bonds have been established and before the issuance of storm recovery bonds, the public utility determine the resulting initial storm recovery charge in accordance with the financing order and that such initial storm recovery charge be final and effective upon the issuance of such storm recovery bonds without further Commission action so long as the storm recovery charge is consistent with the financing order.
- 10. A method of tracing funds collected as storm recovery charges, or other proceeds of storm recovery property, and determine that such method shall be deemed the method of tracing such funds and determining the identifiable cash proceeds of any storm recovery property subject to a financing order under applicable law.
- 11. Any other conditions that the Commission considers appropriate that are authorized by this section.
- c. A financing order issued to a public utility may provide that creation of the public utility's storm recovery property pursuant to sub-sub-subdivision 6. of sub-subdivision b. of this subdivision is conditioned upon, and simultaneous with, the sale or other transfer of the storm recovery property to an assignee and the pledge of the storm recovery property to secure storm recovery bonds.
  - If the Commission issues a financing order, the public utility shall file with the Commission at least annually a petition or a letter applying the formula-based mechanism pursuant to sub-sub-subdivision 5. of sub-subdivision b. of this subdivision and, based on estimates of consumption for each rate class and other mathematical factors, requesting administrative approval to make the adjustments described in that sub-sub-subdivision. The review of the filing shall be limited to determining whether there is any mathematical error in the application of the formula-based mechanism relating to the appropriate amount of any overcollection or undercollection of storm recovery charges and the amount of an adjustment. The adjustments shall ensure the recovery of revenues sufficient to provide for the payment of principal, interest, acquisition, defeasance, financing costs, or redemption premium and other fees, costs, and charges in respect of storm recovery bonds approved under the financing order. Within

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1 30 days after receiving a public utility's request pursuant to this 2 paragraph, the Commission shall either approve the request or inform 3 the public utility of any mathematical errors in its calculation. If the 4 Commission informs the utility of mathematical errors in its 5 calculation, the utility may correct its error and refile its request. The 6 time frames previously described in this paragraph shall apply to a 7 refiled request. 8 Subsequent to the transfer of storm recovery property to an assignee <u>e.</u> 9 or the issuance of storm recovery bonds authorized thereby, whichever 10 is earlier, a financing order is irrevocable and, except as provided in 11 sub-sub-subdivision 5. of sub-subdivision b. of this subdivision, the 12 Commission may not amend, modify, or terminate the financing order 13 by any subsequent action or reduce, impair, postpone, terminate, or 14 otherwise adjust storm recovery charges approved in the financing 15 order. After the issuance of a financing order, the public utility retains sole discretion regarding whether to assign, sell, or otherwise transfer 16 17 storm recovery property or to cause storm recovery bonds to be issued. 18 including the right to defer or postpone such assignment, sale, transfer, 19 or issuance. At the request of a public utility, the Commission may commence a 20 <u>(4)</u> 21 proceeding and issue a subsequent financing order that provides for 22 refinancing, retiring, or refunding storm recovery bonds issued pursuant to the 23 original financing order if the Commission finds that the subsequent financing 24 order satisfies all of the criteria specified in sub-subdivision b. of subdivision 25 (3) of this subsection. Effective upon retirement of the refunded storm 26 recovery bonds and the issuance of new storm recovery bonds, the 27 Commission shall adjust the related storm recovery charges accordingly. 28 **(5)** Within 30 days after the Commission issues a financing order or a decision 29 denying a request for reconsideration or, if the request for reconsideration is 30 granted, within 30 days after the Commission issues its decision on 31 reconsideration, an adversely affected party may petition for judicial review 32 in the Supreme Court of North Carolina. Review on appeal shall be based 33 solely on the record before the Commission and briefs to the court and is 34 limited to determining whether the financing order, or the order on 35 reconsideration, conforms to the State Constitution and State and federal law 36 and is within the authority of the Commission under this section. 37 (6) Duration of financing order. – 38 A financing order remains in effect and storm recovery property under 39 the financing order continues to exist until storm recovery bonds 40 issued pursuant to the financing order have been paid in full and all 41 Commission-approved financing costs of such storm recovery bonds 42 have been recovered in full. 43 A financing order issued to a public utility remains in effect and <u>b.</u> 44 unabated notwithstanding the reorganization, bankruptcy or other insolvency proceedings, merger, or sale of the public utility or its 45 46 successors or assignees. 47 Exceptions to Commission Jurisdiction. – (c) 48 (1) The Commission may not, in exercising its powers and carrying out its duties

regarding any matter within its authority pursuant to this Chapter, consider the

storm recovery bonds issued pursuant to a financing order to be the debt of

the public utility other than for federal income tax purposes, consider the

- storm recovery charges paid under the financing order to be the revenue of the public utility for any purpose, or consider the storm recovery costs or financing costs specified in the financing order to be the costs of the public utility, nor may the Commission determine any action taken by a public utility which is consistent with the financing order to be unjust or unreasonable.
- The Commission may not order or otherwise directly or indirectly require a public utility to use storm recovery bonds to finance any project, addition, plant, facility, extension, capital improvement, equipment, or any other expenditure. After the issuance of a financing order, the public utility retains sole discretion regarding whether to cause the storm recovery bonds to be issued, including the right to defer or postpone such sale, assignment, transfer, or issuance. Nothing shall prevent the public utility from abandoning the issuance of storm recovery bonds under the financing order by filing with the Commission a statement of abandonment and the reasons therefore. The Commission may not refuse to allow a public utility to recover storm recovery costs in an otherwise permissible fashion, or refuse or condition authorization or approval of the issuance and sale by a public utility of securities or the assumption by the public utility of liabilities or obligations, solely because of the potential availability of storm recovery bond financing.
- (d) Public Utility Duties. The electric bills of a public utility that has obtained a financing order and caused storm recovery bonds to be issued must comply with the provisions of this subsection; however, the failure of a public utility to comply with this subsection does not invalidate, impair, or affect any financing order, storm recovery property, storm recovery charge, or storm recovery bonds. The public utility must do the following:
  - (1) Explicitly reflect that a portion of the charges on such bill represents storm recovery charges approved in a financing order issued to the public utility and, if the storm recovery property has been transferred to an assignee, must include a statement to the effect that the assignee is the owner of the rights to storm recovery charges and that the public utility or other entity, if applicable, is acting as a collection agent or servicer for the assignee. The tariff applicable to customers must indicate the storm recovery charge and the ownership of the charge.
  - (2) Include the storm recovery charge on each customer's bill as a separate line item and include both the rate and the amount of the charge on each bill.
  - (e) Storm Recovery Property.
    - (1) Provisions applicable to storm recovery property.
      - a. All storm recovery property that is specified in a financing order constitutes an existing, present intangible property right or interest therein, notwithstanding that the imposition and collection of storm recovery charges depends on the public utility, to which the financing order is issued, performing its servicing functions relating to the collection of storm recovery charges and on future electricity consumption. The property exists (i) regardless of whether or not the revenues or proceeds arising from the property have been billed, have accrued, or have been collected and (ii) notwithstanding the fact that the value or amount of the property is dependent on the future provision of service to customers by the public utility or its successors or assignees and the future consumption of electricity by customers.
      - b. Storm recovery property specified in a financing order exists until storm recovery bonds issued pursuant to the financing order are paid

1 in full and all financing costs and other costs of such storm recovery 2 bonds have been recovered in full. 3 All or any portion of storm recovery property specified in a financing <u>c.</u> 4 order issued to a public utility may be transferred, sold, conveyed, or 5 assigned to a successor or assignee that is wholly owned, directly or 6 indirectly, by the public utility and created for the limited purpose of 7 acquiring, owning, or administering storm recovery property or 8 issuing storm recovery bonds under the financing order. All or any 9 portion of storm recovery property may be pledged to secure storm 10 recovery bonds issued pursuant to the financing order, amounts 11 payable to financing parties and to counterparties under any ancillary 12 agreements, and other financing costs. Any transfer, sale, conveyance, 13 assignment, grant of a security interest in or pledge of storm recovery 14 property by a public utility, or an affiliate of the public utility, to an 15 assignee, to the extent previously authorized in a financing order, does not require the prior consent and approval of the Commission. 16 17 If a public utility defaults on any required payment of charges arising d. 18 from storm recovery property specified in a financing order, a court, 19 upon application by an interested party, and without limiting any other 20 remedies available to the applying party, shall order the sequestration 21 and payment of the revenues arising from the storm recovery property 22 to the financing parties or their assignees. Any such financing order 23 remains in full force and effect notwithstanding any reorganization, 24 bankruptcy, or other insolvency proceedings with respect to the public 25 utility or its successors or assignees. 26 The interest of a transferee, purchaser, acquirer, assignee, or pledgee <u>e.</u> in storm recovery property specified in a financing order issued to a 27 28 public utility, and in the revenue and collections arising from that 29 property, is not subject to setoff, counterclaim, surcharge, or defense 30 by the public utility or any other person or in connection with the 31 reorganization, bankruptcy, or other insolvency of the public utility or 32 any other entity. 33 <u>f.</u> Any successor to a public utility, whether pursuant to any 34 reorganization, bankruptcy, or other insolvency proceeding or whether 35 pursuant to any merger or acquisition, sale, or other business 36 combination, or transfer by operation of law, as a result of public 37 utility restructuring or otherwise, must perform and satisfy all 38 obligations of, and have the same rights under a financing order as, the 39 public utility under the financing order in the same manner and to the 40 same extent as the public utility, including collecting and paying to the 41 person entitled to receive the revenues, collections, payments, or 42 proceeds of the storm recovery property. Nothing in this 43 sub-subdivision is intended to limit or impair any authority of the 44 Commission concerning the transfer or succession of interests of 45 public utilities. 46 Storm recovery bonds shall be nonrecourse to the credit or any assets g. 47 of the public utility other than the storm recovery property as specified 48 in the financing order and any rights under any ancillary agreement. 49 (2) Provisions applicable to security interests. – 50 The creation, perfection, and enforcement of any security interest in a. 51 storm recovery property to secure the repayment of the principal and

1 interest and other amounts payable in respect of storm recovery bonds, 2 amounts payable under any ancillary agreement and other financing 3 costs are governed by this subsection and not by the provisions of the 4 Code. 5 A security interest in storm recovery property is created, valid, and <u>b.</u> 6 binding and perfected at the later of the time: (i) the financing order is 7 issued; (ii) a security agreement is executed and delivered by the 8 debtor granting such security interest; (iii) the debtor has rights in such 9 storm recovery property or the power to transfer rights in such storm 10 recovery property; or (iv) value is received for the storm recovery 11 property. The description of storm recovery property in a security 12 agreement is sufficient if the description refers to this section and the 13 financing order creating the storm recovery property. 14 A security interest shall attach without any physical delivery of <u>c.</u> 15 collateral or other act, and, upon the filing of a financing statement 16 with the office of the Secretary of State, the lien of the security interest 17 shall be valid, binding, and perfected against all parties having claims 18 of any kind in tort, contract, or otherwise against the person granting 19 the security interest, regardless of whether the parties have notice of 20 the lien. Also upon this filing, a transfer of an interest in the storm 21 recovery property shall be perfected against all parties having claims 22 of any kind, including any judicial lien or other lien creditors or any 23 claims of the seller or creditors of the seller, and shall have priority 24 over all competing claims other than any prior security interest, 25 ownership interest, or assignment in the property previously perfected 26 in accordance with this section. 27 The Secretary of State shall maintain any financing statement filed to <u>d.</u> 28 perfect any security interest under this section in the same manner that 29 the Secretary maintains financing statements filed by transmitting 30 utilities under the Code. The filing of a financing statement under this 31 section shall be governed by the provisions regarding the filing of 32 financing statements in the Code. 33 The priority of a security interest in storm recovery property is not <u>e.</u> 34 affected by the commingling of storm recovery charges with other 35 amounts. Any pledgee or secured party shall have a perfected security 36 interest in the amount of all storm recovery charges that are deposited 37 in any cash or deposit account of the qualifying utility in which storm 38 recovery charges have been commingled with other funds and any 39 other security interest that may apply to those funds shall be terminated 40 when they are transferred to a segregated account for the assignee or a 41 financing party. 42 No application of the adjustment mechanism as provided in <u>f.</u> 43 sub-sub-subdivision 5. of sub-subdivision b. of subdivision (3) of 44 subsection (b) of this section will affect the validity, perfection, or 45 priority of a security interest in or transfer of storm recovery property. 46 If a default or termination occurs under the storm recovery bonds, the g. 47 financing parties or their representatives may foreclose on or otherwise 48 enforce their lien and security interest in any storm recovery property as if they were secured parties with a perfected and prior lien under the 49 50 Code, and the Commission may order amounts arising from storm 51 recovery charges be transferred to a separate account for the financing

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parties' benefit, to which their lien and security interest shall apply. On application by or on behalf of the financing parties, the Superior Court of Wake County shall order the sequestration and payment to them of revenues arising from the storm recovery charges.

- (3) Provisions applicable to the sale, assignment, or transfer of storm recovery property.
  - Any sale, assignment, or other transfer of storm recovery property a. shall be an absolute transfer and true sale of, and not a pledge of or secured transaction relating to, the seller's right, title, and interest in, to, and under the storm recovery property if the documents governing the transaction expressly state that the transaction is a sale or other absolute transfer other than for federal and State income tax purposes. For all purposes other than federal and State income tax purposes, the parties' characterization of a transaction as a sale of an interest in storm recovery property shall be conclusive that the transaction is a true sale and that ownership has passed to the party characterized as the purchaser, regardless of whether the purchaser has possession of any documents evidencing or pertaining to the interest. A transfer of an interest in storm recovery property may be created only when all of the following have occurred: (i) the financing order creating the storm recovery property has become effective; (ii) the documents evidencing the transfer of storm recovery property have been executed by the assignor and delivered to the assignee; and (iii) value is received for the storm recovery property. After such a transaction, the storm recovery property is not subject to any claims of the transferor or the transferor's creditors, other than creditors holding a prior security interest in the storm recovery property perfected in accordance with subdivision (2) of subsection (e) of this section.
  - b. The characterization of the sale, assignment, or other transfer as an absolute transfer and true sale and the corresponding characterization of the property interest of the purchaser, shall not be affected or impaired by the occurrence of any of the following factors:
    - 1. Commingling of storm recovery charges with other amounts.
    - 2. The retention by the seller of (i) a partial or residual interest, including an equity interest, in the storm recovery property, whether direct or indirect, or whether subordinate or otherwise, or (ii) the right to recover costs associated with taxes, franchise fees, or license fees imposed on the collection of storm recovery charges.
    - 3. Any recourse that the purchaser may have against the seller.
    - 4. Any indemnification rights, obligations, or repurchase rights made or provided by the seller.
    - 5. The obligation of the seller to collect storm recovery charges on behalf of an assignee.
    - 6. The transferor acting as the servicer of the storm recovery charges or the existence of any contract that authorizes or requires the public utility, to the extent that any interest in storm recovery property is sold or assigned, to contract with the assignee or any financing party that it will continue to operate its system to provide service to its customers, will collect amounts in respect of the storm recovery charges for

1 the benefit and account of such assignee or financing party, and 2 will account for and remit such amounts to or for the account 3 of such assignee or financing party. 4 The treatment of the sale, conveyance, assignment, or other <u>7.</u> 5 transfer for tax, financial reporting, or other purposes. 6 The granting or providing to bondholders a preferred right to <u>8.</u> 7 the storm recovery property or credit enhancement by the 8 public utility or its affiliates with respect to such storm 9 recovery bonds. 10 <u>9.</u> Any application of the adjustment mechanism as provided in 11 sub-sub-division 5. of sub-subdivision b. of subdivision (3) of subsection (b) of this section. 12 13 Any right that a public utility has in the storm recovery property before <u>c.</u> 14 its pledge, sale, or transfer or any other right created under this section 15 or created in the financing order and assignable under this section or assignable pursuant to a financing order is property in the form of a 16 17 contract right or a chose in action. Transfer of an interest in storm 18 recovery property to an assignee is enforceable only upon the later of 19 (i) the issuance of a financing order, (ii) the assignor having rights in 20 such storm recovery property or the power to transfer rights in such 21 storm recovery property to an assignee, (iii) the execution and delivery 22 by the assignor of transfer documents in connection with the issuance 23 of storm recovery bonds, and (iv) the receipt of value for the storm 24 recovery property. An enforceable transfer of an interest in storm 25 recovery property to an assignee is perfected against all third parties, 26 including subsequent judicial or other lien creditors, when a notice of 27 that transfer has been given by the filing of a financing statement in 28 accordance with sub-subdivision c. of subdivision (2) of this 29 subsection. The transfer is perfected against third parties as of the date 30 of filing. 31 d. The Secretary of State shall maintain any financing statement filed to 32 perfect any sale, assignment, or transfer of storm recovery property 33 under this section in the same manner that the Secretary maintains 34 financing statements filed by transmitting utilities under the Code. The 35 filing of any financing statement under this section shall be governed 36 by the provisions regarding the filing of financing statements in the 37 Code. The filing of such a financing statement is the only method of 38 perfecting a transfer of storm recovery property. 39 The priority of a transfer perfected under this section is not impaired <u>e.</u> by any later modification of the financing order or storm recovery 40 41 property or by the commingling of funds arising from storm recovery 42 property with other funds. Any other security interest that may apply 43 to those funds, other than a security interest perfected under 44 subdivision (2) of this subsection, is terminated when they are 45 transferred to a segregated account for the assignee or a financing 46 party. If storm recovery property has been transferred to an assignee 47 or financing party, any proceeds of that property must be held in trust 48 for the assignee or financing party. 49 <u>f.</u> The priority of the conflicting interests of assignees in the same 50 interest or rights in any storm recovery property is determined as 51 follows:

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- Conflicting perfected interests or rights of assignees rank 1. according to priority in time of perfection. Priority dates from the time a filing covering the transfer is made in accordance with sub-subdivision c. of subdivision (2) of this subsection.
- <u>2.</u> A perfected interest or right of an assignee has priority over a conflicting unperfected interest or right of an assignee.
- A perfected interest or right of an assignee has priority over a 3. person who becomes a lien creditor after the perfection of such assignee's interest or right.
- Description or Indication of Property. The description of storm recovery property (f) being transferred to an assignee in any sale agreement, purchase agreement, or other transfer agreement, granted or pledged to a pledgee in any security agreement, pledge agreement, or other security document, or indicated in any financing statement is only sufficient if such description or indication refers to the financing order that created the storm recovery property and states that the agreement or financing statement covers all or part of the property described in the financing order. This section applies to all purported transfers of, and all purported grants or liens or security interests in, storm recovery property, regardless of whether the related sale agreement, purchase agreement, other transfer agreement, security agreement, pledge agreement, or other security document was entered into, or any financing statement was filed.
- Financing Statements. All financing statements referenced in this section are subject to Part 5 of Article 9 of the Code, except that the requirement as to continuation statements does not apply.
- Choice of Law. The law governing the validity, enforceability, attachment, (h) perfection, priority, and exercise of remedies with respect to the transfer of an interest or right or the pledge or creation of a security interest in any storm recovery property shall be the laws of this State.
- Storm Recovery Bonds Not Public Debt. Neither the State nor its political (i) subdivisions are liable on any storm recovery bonds, and the bonds are not a debt or a general obligation of the State or any of its political subdivisions, agencies, or instrumentalities. An issue of storm recovery bonds does not, directly, indirectly, or contingently, obligate the State or any agency, political subdivision, or instrumentality of the State to levy any tax or make any appropriation for payment of the storm recovery bonds, other than in their capacity as consumers of electricity. All storm recovery bonds must contain on the face thereof a statement to the following effect: "Neither the full faith and credit nor the taxing power of the State of North Carolina is pledged to the payment of the principal of, or interest on, this bond."
- Legal Investment. All of the following entities may legally invest any sinking funds, moneys, or other funds in storm recovery bonds:
  - Subject to applicable statutory restrictions on State or local investment (1) authority, the State, units of local government, political subdivisions, public bodies, and public officers, except for members of the Commission.
  - Banks and bankers, savings and loan associations, credit unions, trust **(2)** companies, savings banks and institutions, investment companies, insurance companies, insurance associations, and other persons carrying on a banking or insurance business.
  - Personal representatives, guardians, trustees, and other fiduciaries. (3)
  - (4) All other persons authorized to invest in bonds or other obligations of a similar nature.
  - (k) Obligation of Nonimpairment. –
    - The State and its agencies, including the Commission, pledge and agree with (1) bondholders, the owners of the storm recovery property, and other financing parties that the State and its agencies will not take any action listed in this

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subdivision. This paragraph does not preclude limitation or alteration if full compensation is made by law for the full protection of the storm recovery charges collected pursuant to a financing order and of the bondholders and any assignee or financing party entering into a contract with the public utility. The prohibited actions are as follows:

- a. Alter the provisions of this section, which authorize the Commission to create an irrevocable contract right or chose in action by the issuance of a financing order, to create storm recovery property, and make the storm recovery charges imposed by a financing order irrevocable, binding, or nonbypassable charges.
- b. Take or permit any action that impairs or would impair the value of storm recovery property or the security for the storm recovery bonds or revises the storm recovery costs for which recovery is authorized.
- c. <u>In any way impair the rights and remedies of the bondholders, assignees, and other financing parties.</u>
- d. Except as authorized under sub-subdivision 5. of sub-subdivision b. of subdivision (3) of subsection (b) of this section, reduce, alter, or impair storm recovery charges that are to be imposed, billed, charged, collected, and remitted for the benefit of the bondholders, any assignee and any other financing parties until any and all principal, interest, premium, financing costs and other fees, expenses, or charges incurred, and any contracts to be performed, in connection with the related storm recovery bonds have been paid and performed in full.
- (2) Any person or entity that issues storm recovery bonds may include the language specified in this subsection in the storm recovery bonds and related documentation.
- (*l*) Not a Public Utility. An assignee or financing party is not a public utility or person providing electric service by virtue of engaging in the transactions described in this section.
- (m) Conflicts. If there is a conflict between this section and any other law regarding the attachment, assignment, or perfection, or the effect of perfection, or priority of, assignment or transfer of, or security interest in storm recovery property, this section shall govern.
- (n) Consultation. In making determinations under this section, the Commission or public staff or both may engage an outside consultant and counsel.
- (o) Effect of Invalidity. If any provision of this section is held invalid or is invalidated, superseded, replaced, repealed, or expires for any reason, that occurrence does not affect the validity of any action allowed under this section which is taken by a public utility, an assignee, a financing party, a collection agent, or a party to an ancillary agreement; and any such action remains in full force and effect with respect to all storm recovery bonds issued or authorized in a financing order issued under this section before the date that such provision is held invalid or is invalidated, superseded, replaced, or repealed, or expires for any reason."

**SECTION 1.(b)** G.S. 25-9-109(d) reads as rewritten:

- "(d) Inapplicability of Article. This Article does not apply to:
  - (13) An assignment of a deposit account in a consumer transaction, but G.S. 25-9-315 and G.S. 25-9-322 apply with respect to proceeds and priorities in proceeds; or
    - (14) The creation, perfection, priority, or enforcement of any lien on, assignment of, pledge of, or security in, any revenues, rights, funds, or other tangible or intangible assets created, made, or granted by this State or a governmental unit in this State, including the assignment of rights as secured party in security interests granted by any party subject to the provisions of this Article to this

State or a governmental unit in this State, to secure, directly or indirectly, any bond, note, other evidence of indebtedness, or other payment obligations for borrowed money issued by, or in connection with, installment or lease purchase financings by, this State or a governmental unit in this State. However, notwithstanding this subdivision, this Article does apply to the creation, perfection, priority, and enforcement of security interests created by this State or a governmental unit in this State in equipment or fixtures. fixtures; or

(15) The creation, perfection, priority, or enforcement of any sale, assignment of, pledge of, security interest in, or other transfer of, any interest or right or portion of any interest or right in any storm recovery property as defined G.S. 62-172."

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## PART II. AUTHORIZE RATES USING ALTERNATIVE MECHANISMS.

**SECTION 2.** Article 7 of Chapter 62 of the General Statutes is amended by adding a new section to read:

## "§ 62-133A. Alternate rate methodology authorized.

- (a) Notwithstanding the methods for fixing rates established under G.S. 62-133, the Commission is authorized to approve multiyear rate plans, banding of authorized returns, or a combination thereof, in a general rate case proceeding initiated pursuant to G.S. 62-133 for rate-making mechanisms, plans, or settlements proposed by an electric public utility. For purposes of this section, the following definitions apply:
  - (1) "Banding of authorized returns" means a rate mechanism under which the Commission sets an authorized return on equity for an electric utility that acts as a midpoint and then applies a low- and high-end range of returns to that midpoint under which an electric public utility will not over earn if within the high-end range and will not under earn if within the low-end range.
  - (2) "Multiyear rate plan" means a rate mechanism under which the Commission sets base rates and revenue requirements for a multiyear plan period and authorizes periodic changes in base rates during the approved plan period without the need for a base rate proceeding during the plan period.
- Upon application by an electric public utility, the Commission shall, after notice and an opportunity for interested parties to be heard, issue an order denying or approving the proposed plan, with or without modifications, on an electric public utility's proposed rate-making mechanism, plan, or settlement that includes multiyear rate plans, banding of authorized returns, or a combination thereof, filed pursuant to this section within the time frames set forth in G.S. 62-134. The Commission may approve such rate-making mechanisms, plans, or settlements proposed by an electric public utility only upon a finding by the Commission that such mechanisms, plans, or settlements will establish rates that are just and reasonable, and which are in the public interest. In reviewing any such application under this section, the Commission shall consider whether the electric public utility's application, as proposed: (i) establishes rates as shall be fair both to the electric public utility and to the consumer; (ii) reasonably assures the continuation of safe and reliable electric service; (iii) will not unreasonably prejudice any class of electric customers; and (iv) is otherwise consistent with the public interest. The Commission is granted explicit authority to impose any or all conditions for approval of an application submitted under this section that the Commission deems necessary to ensure that rates are just and reasonable, and are in the public interest, including periodic reviews to be held during the period that a multiyear rate plan may be in effect, with opportunities for public hearings during such periodic reviews so that interested parties may be heard. If the Commission approves the application with modifications, the utility subject to such approval may, at its option, accept the modifications and implement the proposed plan as modified or may, at its option, withdraw its

application and: (i) continue to be regulated under the form of regulation that existed at the time
 of filing the application or (ii) file a revised application pursuant to this section.
 (c) Any rate-making mechanisms, plans, or settlements approved pursuant to this section

- (c) Any rate-making mechanisms, plans, or settlements approved pursuant to this section shall remain in effect for a period of no more than five years.
- (d) For purposes of measuring an electric public utility's earnings under any mechanisms, plans, or settlements approved under this section, the electric public utility shall make an annual filing that sets forth the electric public utility's earned return on equity for the prior 12-month period.
- (e) Nothing in this section shall be construed to (i) limit or abrogate the existing rate-making authority of the Commission or (ii) invalidate or void any rates approved by the Commission prior to the effective date of this section. In all respects, the rate-making mechanisms, plans, or settlements approved under this section, shall operate independently, and be considered separately, from riders or other cost recovery mechanisms otherwise allowed by law, unless otherwise incorporated into such mechanism, plan, or settlement."

## PART III. EFFECTIVE DATE.

**SECTION 3.** Part I of this act is effective when it becomes law. Part II of this act is effective when it becomes law and applies to any rate-making mechanisms, designs, plans, or settlements filed by a public utility on or after that date. The remainder of this act is effective when it becomes law.

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